

General Assembly

Raised Bill No. 6621

January Session, 2001

LCO No. 3456

Referred to Committee on Government Administration and Elections

Introduced by: (GAE)

AN ACT CONCERNING THE REGULATION OF ADVERTISING BOOK PURCHASES UNDER THE CAMPAIGN FINANCE STATUTES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (b) of section 9-333b of the general statutes is
- 2 repealed and the following is substituted in lieu thereof:
- 3 (b) As used in this chapter, "contribution" does not mean:
- 4 (1) A loan of money made in the ordinary course of business by a
- 5 national or state bank;
- 6 (2) Any communication made by a corporation, organization or
- 7 association to its members, owners, stockholders, executive or
- 8 administrative personnel, or their families;
- 9 (3) Nonpartisan voter registration and get-out-the-vote campaigns
- 10 by any corporation, organization or association aimed at its members,
- 11 owners, stockholders, executive or administrative personnel, or their
- 12 families;

- (4) Uncompensated services provided by individuals volunteering
 their time;
 - (5) The use of real or personal property, and the cost of invitations, food or beverages, voluntarily provided by an individual to a candidate or on behalf of a state central or town committee, in rendering voluntary personal services for candidate or party-related activities at the individual's residence, to the extent that the cumulative value of the invitations, food or beverages provided by the individual on behalf of any single candidate does not exceed two hundred dollars with respect to any single election, and on behalf of all state central and town committees does not exceed four hundred dollars in any calendar year;
 - (6) The sale of food or beverage for use in a candidate's campaign or for use by a state central or town committee at a discount, if the charge is not less than the cost to the vendor, to the extent that the cumulative value of the discount given to or on behalf of any single candidate does not exceed two hundred dollars with respect to any single election, and on behalf of all state central and town committees does not exceed four hundred dollars in a calendar year;
 - (7) Any unreimbursed payment for travel expenses made by an individual who on [his] the individual's own behalf volunteers [his] the individual's personal services to any single candidate to the extent the cumulative value does not exceed two hundred dollars with respect to any single election, and on behalf of all state central or town committees does not exceed four hundred dollars in a calendar year;
 - (8) The payment, by a party committee, political committee or an individual, of the costs of preparation, display, mailing or other distribution incurred by the committee or individual with respect to any printed slate card, sample ballot or other printed list containing the names of three or more candidates;
- 43 (9) The donation of any item of personal property by an individual

- to a committee for a fund-raising affair, including a tag sale or auction, or the purchase by an individual of any such item at such an affair, to the extent that the cumulative value donated or purchased does not
- 47 exceed fifty dollars;

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- 48 [(10) The purchase of advertising space which clearly identifies the 49 purchaser, in a program for a fund-raising affair, provided the 50 cumulative purchase of such space does not exceed two hundred fifty 51 dollars from any single candidate or his committee with respect to any 52 single election campaign or two hundred fifty dollars from any single 53 party committee or other political committee in any calendar year if 54 the purchaser is a business entity or fifty dollars for purchases by any 55 other person;
- [(11)] (10) The payment of money by a candidate to [his] the candidate's candidate committee;
 - [(12)] (11) The donation of goods or services by a business entity to a committee for a fund-raising affair, including a tag sale or auction, to the extent that the cumulative value donated does not exceed one hundred dollars;
 - [(13)] (12) The advance of a security deposit by an individual to a telephone company, as defined in section 16-1, for telecommunications service for a committee, provided the security deposit is refunded to the individual; or
- 66 [(14)] (13) The provision of facilities, equipment, technical and 67 managerial support, and broadcast time by a community antenna 68 television company, as defined in section 16-1, for community access 69 programming pursuant to section 16-331a, unless (A) the major 70 purpose of providing such facilities, equipment, support and time is to 71 influence the nomination or election of a candidate or (B) such 72 facilities, equipment, support and time are provided on behalf of a 73 political party.

Sec. 2. Subsection (c) of section 9-333j of the general statutes is repealed and the following is substituted in lieu thereof:

(c) (1) Each statement filed under subsection (a), (e) or (f) of this section shall include, but not be limited to: (A) An itemized accounting of each contribution, if any, including the full name and complete address of each contributor and the amount of the contribution; (B) in the case of anonymous contributions, the total amount received and the denomination of the bills; (C) an itemized accounting of each expenditure, if any, including the full name and complete address of each payee, the amount and the purpose of the expenditure, the candidate supported or opposed by the expenditure, whether the expenditure is made independently of the candidate supported or is an in-kind contribution to the candidate, and a statement of the balance on hand or deficit, as the case may be; (D) an itemized accounting of each expense incurred but not paid; (E) the name and address of any person who is the guarantor of a loan to, or the cosigner of a note with, the candidate on whose behalf the committee was formed, or the campaign treasurer in the case of a party committee or a political committee or who has advanced a security deposit to a telephone company, as defined in section 16-1, for telecommunications service for a committee; (F) [for each business entity or person purchasing advertising space in a program for a fund-raising affair, the name and address of the business entity and the name of the chief executive officer of the business entity or the name and address of the person, and the amount and aggregate amounts of such purchases; (G)] for each individual who contributes in excess of one hundred dollars but not more than one thousand dollars, in the aggregate, to the extent known, the principal occupation of such individual and the name of the individual's employer, if any; [(H)] (G) for each individual who contributes in excess of one thousand dollars in the aggregate, the principal occupation of such individual, the name of the individual's employer, if any, and a statement indicating whether the individual or a business with which he is associated has a contract with the state which is valued at more than five thousand dollars; and [(I)] (H) for

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each itemized contribution made by a lobbyist, the spouse of a lobbyist or any dependent child of a lobbyist who resides in the lobbyist's household, a statement to that effect. Each campaign treasurer shall include in such statement an itemized accounting of the receipts and expenditures relative to any testimonial affair held under the provisions of section 9-333k or any other fund-raising affair.

(2) Each contributor described in subparagraph [(G), (H) or (I)] (F), (G) or (H) of subdivision (1) of this subsection shall, at the time [he] the contributor makes such a contribution, provide the information which the campaign treasurer is required to include under said subparagraph in the statement filed under subsection (a), (e) or (f) of this section. Notwithstanding any provision of subdivision (2) of section 9-7b, any contributor described in subparagraph [(G)] (F) of subdivision (1) of this subsection who does not provide such information at the time [he] the contributor makes such a contribution and any treasurer shall not be subject to the provisions of subdivision (2) of section 9-7b. If a campaign treasurer receives a contribution from an individual which separately, or in the aggregate, is in excess of one thousand dollars and the contributor has not provided the information required by said subparagraph [(H)] (G), the campaign treasurer: (i) Within three business days after receiving the contribution, shall send a request for such information to the contributor by certified mail, return receipt requested; (ii) shall not deposit the contribution until he obtains such information from the contributor, notwithstanding the provisions of section 9-333h; and (iii) shall return the contribution to the contributor if the contributor does not provide the required information within fourteen days after the treasurer's written request or the end of the reporting period in which the contribution was received, whichever is later. Any failure of a contributor to provide the information which the campaign treasurer is required to include under said subparagraph [(G) or (I)] (F) or (H), which results in noncompliance by the campaign treasurer with the provisions of said subparagraph [(G) or (I)] (F) or (H), shall be a complete defense to any action against the campaign treasurer for failure to disclose such information.

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- (3) Contributions from a single individual to a campaign treasurer in the aggregate totaling thirty dollars or less need not be individually identified in the statement, but a sum representing the total amount of all such contributions made by all such individuals during the period to be covered by such statement shall be a separate entry, identified only by the words "total contributions from small contributors".
- 148 (4) Statements filed in accordance with this section shall remain 149 public records of the state for five years from the date such statements 150 are filed.
- Sec. 3. Subsection (g) of section 9-333l of the general statutes is repealed and the following is substituted in lieu thereof:
 - (g) As used in this subsection, "immediate family" means any spouse or dependent child who resides in a lobbyist's household. Each lobbyist who is an individual and, in conjunction with members of [his] the lobbyist's immediate family, makes contributions to or purchases from committees exceeding one thousand dollars in the aggregate during the twelve-month period beginning July 1, 1993, or July first in any year thereafter, shall file a statement, sworn under penalty of false statement, with the Secretary of the State in accordance with the provisions of section 9-333e, on the second Thursday in July following the end of such twelve-month period. The statement shall include: (1) The name of each committee to which the lobbyist or a member of [his] the lobbyist's immediate family has made a contribution and the amount and date of each such contribution; and (2) the name of each committee from which the lobbyist or member of [his] the lobbyist's immediate family has purchased any item of property [or advertising space in a program] in connection with a fund-raising event which is not considered a contribution under subsection (b) of section 9-333b and the amount, date and description of each such purchase. Each lobbyist who is an individual and who, in conjunction with members of [his] the lobbyist's immediate family, does not make contributions to or purchases from committees

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- 174 exceeding one thousand dollars in the aggregate during any such
- 175 twelve-month period shall file a statement, sworn under penalty of
- 176 false statement, with the Secretary of the State in accordance with the
- 177 provisions of section 9-333e, on the second Thursday in July, so
- 178 indicating.
- 179 Sec. 4. This act shall take effect July 1, 2001.

Statement of Purpose:

To repeal the exemption for purchases of advertising space in fundraising affair programs from the definition of "contribution" under the campaign finance statutes, thereby applying campaign finance regulations to such purchases.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]